

DEPARTMENT OF SOCIAL DEVELOPMENT

(FORMERLY KNOWN AS SOCIAL SERVICES AND POVERTY ALLEVIATION)

PRESENTATION TO DEPUTY MINISTERS OF DEPARTMENT OF SOCIAL DEVELOPMENT AND CORRECTIONAL SERVICES

TRANSFORMATION OF CHILD AND YOUTH CARE SERVICES PROVIDED BY THE DEPARTMENT

REASONS FOR TRANSFORMATION

- All the state places of safety, (except for one, for youth awaiting trial) are located in the Cape Town metropolitan area.
- Costly to maintain all the residential facilities.
- There is insufficient capacity at district offices to provide the vital Prevention and Early Intervention services at community level, which if successful, would reduce the demand for residential facilities.

PURPOSE OF THE TRANSFORMATION - OUTCOME STATEMENT.

**TO PROVIDE A SERVICE DELIVERY
MODEL AND IMPLEMENTATION
STRATEGY TO TRANSFORM
GOVERNMENT'S RESPONSE TO
YOUNG PEOPLE AT RISK AND
THEIR FAMILIES.**

DESIRED RESOURCE ALLOCATION OUTCOME

Tertiary Level

Statutory Level

Secondary Level

Primary Level (most resources)

RESTRUCTURING DISTRICT OFFICES INTO THREE LEVELS OF SERVICE.

Current Situation:

Social workers are responsible for direct services at the prevention, early intervention and statutory levels for individuals, groups as well as community structures such as creches.

Services stretch across service fields, i.e. children, youth, adults, older persons, disability, offenders and substance dependents.

Result: not possible to render an integrated quality service that makes a difference in people's lives.

1. PRIMARY LEVEL UNITS

a) PREVENTION UNIT

- Aim to reach communities or sections of communities broadly identified to be at risk.
Provide dedicated trained teams per office. (development workers/child care workers etc)

b) WELFARE PLANNING UNIT

- Focus on the development of welfare infrastructure and resource development and optimising people's access to them.

2. SECONDARY LEVEL UNITS (Services aimed at known families.)

a) EARLY INTERVENTION UNIT.

- Currently known as the "fieldwork" section. In future, service delivery will be different as it will aim at delivering services through a repertoire of developmental modalities aimed at empowering young people/families.

b) INTAKE UNIT

- This unit will be the Early Intervention catchment area
- Intake should link these beneficiaries with community based early intervention programmes / refer within the office

c) EMERGENCY RESPONSE UNIT

- To provide competent emergency responses to situations such as reports of abuse/neglect of children, violence etc.

3. STATUTORY LEVEL UNITS. (At this level, courts have become involved.)

a) COURT UNIT.

- Social Workers investigate and present reports to court.
- Ensure beneficiary's referral to ROAR.
- Ensure all external role players participate in beneficiary's assessment
- After placement refer for family re-unification services to Family Reunification

b) CANALISATION UNIT

- These social workers administer child care legislation for n.g.o. and govt. sectors. (Eg. extending orders)
- Must ensure that duties as discussed under Court Unit are performed by the n.g.o. social worker.

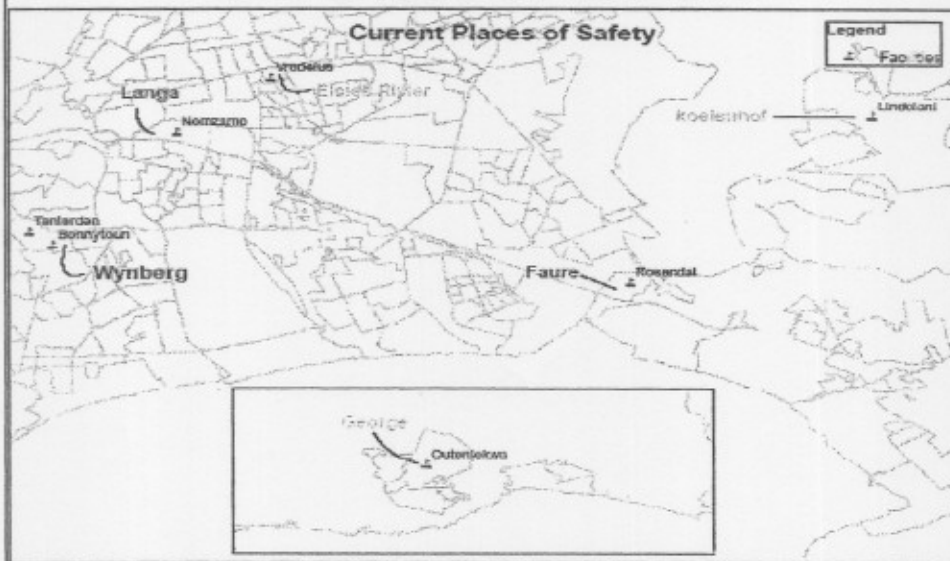
TERTIARY LEVEL

**RESTRUCTURING OF
STATE PLACES OF
SAFETY.**

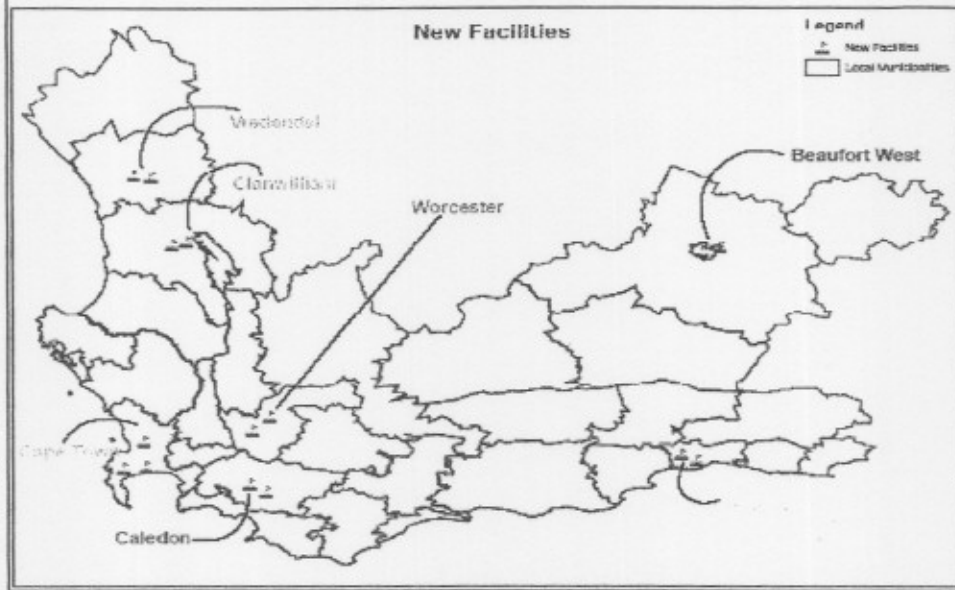
PLACES OF SAFETY - CURRENT SITUATION.

- Dept. directly manages 3 facilities for beneficiaries awaiting trial and 4 facilities for beneficiaries being dealt with in terms of child care legislation.
- All these facilities except one, "Outeniekwa," (in George), are in the metropolitan area.
- As a result of locality problems it means that all rural beneficiaries have to be placed in facilities far from their families.
- Dept. outsourced two facilities, Horizon in Faure and the Clanwilliam facility.
- Law and Conventions oblige the department to ensure that residential services for children/youth are consistent with the creation of a children's rights culture.
- Large Bureaucracy:
- Various investigations, done nationally & provincially have shown that the state is not the ideal body to provide residential care services for children as compared with N.G.O. sector. (Too many legislated procedures & processes prevents quick efficient responses.)
- Cost
- State run places of safety are a costly service delivered by government.

MAPS OF CURRENT LOCALITIES OF PLACES OF SAFETY



MAP TO INDICATE PROPOSED LOCALITIES OF NEW FACILITIES.



DETAILS AS TO CAPACITIES, LOCALITIES & APPROVED POSTS AT PLACES OF SAFETY.

NAME	LOCALITY	CAPACITY	POSTS
Bonnytown (Awaiting Trial)	Cape Town municipal district	190 boys, 14-17years	134
Lindelani (Awaiting Trial)	Cape Town municipal district	60 boys, under 14 years	74
Outeniekwa (Awaiting Trial)	Eden municipal district	77 boys up to age 17	58
Nomzamo (Child Care Act)	Cape Town municipal district	20 babies & toddlers, boys & girls	22
Rosendal (Child Care Act)	Cape Town municipal district	20 boys & 20 girls	57
Tenterden (Child Care Act)	Cape Town municipal district	15 boys & 15 girls	52
Vredelus (Child Care Act)	Cape Town municipal district	30 boys & 30 girls of which -12 girls await trial	56
		TOTAL POST=	453
		TOTAL POSTS FILLED=	349
		TOTAL VACANCIES=	104
OUTSOURCED FACILITIES			
Horizon (Awaiting Trial)	Cape Town municipal district	185 boys, 14-17 years	
Clanwilliam (Awaiting Trial)	West Coast municipal district	50 boys up to the age 17 yrs.	

**PLACES OF SAFETY: TOTAL ANNUAL
COST. (Full budgets, full occupancies)**

• Bonnytoun-	R19 500 000 - R102 631 pcpa
• Lindelani-	R11 100 000 - R185 000 pcpa
• Nomzamo-	R 3 800 000 - R190 000 pcpa
• Outeniekwa-	R 9 600 000 - R124 675 pcpa
• Rosendal-	R 7 600 000 - R190 000 pcpa
• Tenterden-	R 5 400 000 - R180 000 pcpa
• Vredelus-	R 8 300 000 - R138 333 pcpa
• Horizon-	R15 027 550 - R81 230 pcpa
• Clanwilliam	R3 793 159 - R84 721 pcpa
• <u>TOTAL COST:</u>	<u>R84 120 000 per annum (5/05)</u>

**CHILDREN'S HOMES/FINANCIAL CONTRIBUTION
FROM GOVERNMENT**

- Current children's home subsidy is
R1100 per child per month x 12 =
R13 200 per child per annum. (Child
Care Act children)

PROPOSED NEW ASSESSMENT & CARE RESIDENTIAL UNITS

- **ROAR (Reception, Observation, Assessment and Referral) Units** to be provided in each municipal district to assess all youth dealt with by courts. (Except Level 4) ROAR will provide a thorough multi-professional assessment to determine the best future placement of a child/youth
- **All beneficiaries, whether placed by the criminal courts or children's courts will receive same assessment.**
- **CDU (Care & Development Unit).** Units to be provided in each municipal district. This Unit is for children not immediately suitable for placement in mainstream places of safety and require special care for a period.
- **ROAR and a CDU can operate under one roof**

PROPOSED NEW LEVELS FOR PLACES OF SAFETY

- **LEVEL 1 - Least Restrictive**
- **LEVEL 2 - Moderately Restrictive**
- **LEVEL 3 - Most Restrictive**
- **LEVEL 4 - Maximally Restrictive.**
- **The Model proposes 4 different types of places of safety based on degrees of restriction.**
- **The current 2 types of places of safety (awaiting trial and child care legislation) do not provide enough options for beneficiaries.**

AIMS FOR NEW LEVELS OF PLACES OF SAFETY.

- To provide a ROAR, a CDU, Levels 2 and 3 facilities in each district municipal area. (In rural areas these services can occur under one roof, divided into various sections.
- To provide a network of Level 1 facilities in each municipal district
- To rationalise existing places of safety in the Cape Town area so as to migrate young people & funds to the rural areas.

LEVEL 1 - LEAST RESTRICTIVE ENVIRONMENT.

- To accommodate children of 6 years and younger in small community based houses and older children suitable for a least restrictive placement. (Maximum 6 children.)
- A network of such services delivered by the n.g.o.'s must be established

LEVEL 2 - MODERATELY RESTRICTIVE ENVIRONMENT.

- Beneficiary would typically be a child dealt with in terms of child care legislation, but not necessarily so.
- Utilise the services of existing children's homes on the basis of agreements concluded.

LEVEL 3 - MOST RESTRICTIVE ENVIRONMENT

- Facilities specially designed and equipped to care for Level 3 beneficiaries - usually awaiting trial.
- Education & skills based training is provided on the premises.
- Could also accommodate Level 2 children assessed by ROAR

LEVEL 4 - MAXIMALLY RESTRICTIVE ENVIRONMENT.

- No other beneficiaries would be accommodated as these youth should ideally await trial in a prison.
- Education & skills based training is provided on the premises.
- If it is the court's opinion that the beneficiary is a Level 4 candidate, the youth would not be sent firstly to the ROAR but directly to the facility.

FACILITIES REQUIRED

MUNICIPAL DISTRICT	LEVEL ONE FACILITIES.	LEVEL TWO FACILITIES	LEVEL THREE FACILITIES	ROAR/CDU FACILITIES AND 1 LEVEL 4 FACILITY
Boland	2 for Worcester office = 12 beds. 2 for Paarl office = 12 beds. Total 24 beds	25 beds in community based residential services	1 x 60 beds	1 x 10 beds
Cape Town	2 each for: Athlone Bellville Cape Town Eerste River Guguletu Khayelitsha Mitchells Plain Wynberg. Total 96 beds.	Retain Vredelus – 110 beds. (Existing service but increased capacity. 55 boys & 55 girls of which 20 will await trial. Total Level Two beds = 90 35 beds in community based residential services. <u>Close Nomzamo.</u> <u>Rosendal and Tenterden.</u>	•Retain Bonnytoun (Existing service, 190 beds). Gradually reduce capacity to 160 •Retain Horizon. (Existing service, 185 beds). Gradually reduce capacity to 160. •Retain Vredelus – 20 beds for girls. <u>Close Lindelani when rural facilities become operational</u>	40 bed ROAR and 10 bed CDU utilising the Lindelani building.
Central Karoo	3 for Beaufort West office = 18 beds	15 beds in community based residential services.	1 x 10 beds	1 x 7 beds

FACILITIES REQUIRED

MUNICIPAL DISTRICT	LEVEL ONE FACILITIES	LEVEL TWO FACILITIES	LEVEL THREE FACILITIES	ROAR/CDU FACILITIES AND 1 LEVEL 4 FACILITY
Eden	2 for George office = 12 beds, 2 for Oudtshoorn office = 12 beds. Total 24 beds.	20 beds in community based residential services.	Retain Outeniekwa. (Existing service but increase capacity from 77 to 105)	1 x 15 bed utilising space in Outeniekwa.
Overberg	3 for Caledon office = 18 beds.	20 beds in community based residential services.	1 x 35 beds	1 x 7 beds
West Coast	2 for Vredendal office = 12 beds. 2 for Vredenburg = 12 beds. Total 24 beds	Vredendal: 15 beds in community based residential services.	Retain Clanwilliam Place of Safety. (Existing service, 43 beds.)	Vredenburg: 1 x 7 bed. Clanwilliam Place of Safety 1 x 7 bed.
TOTALS	204 beds	220 beds. (130 beds in community based residential facilities and 90 beds at Vredelus)	573 beds	103 beds

RUNNING EXPENDITURE

ESTIMATED FINANCIAL IMPLICATIONS (Running costs)	LEVEL ONE FACILITIES	LEVEL TWO FACILITIES	LEVEL THREE FACILITIES	ROAR/CDU FACILITIES & 1 LEVEL 4
	204 beds x R1100 = R165 000 per month x 12 = <u>R2 692 800</u> per annum. *Will utilize existing Level One facilities run by n.g.o.'s in communities.	*130 beds in community based residential services x R1100 = R143 000 per month x 12 = <u>R1 716 000</u> p.a.* *Cost of Vredelus = 90 x R113 653 per child per annum = <u>R10 228 770</u> p.a.	*Cost of Bonnytoun = 190 x R113 653 per child per annum = <u>R21 594 000.</u> *Cost of Horizon = 185 x R81 230 per child per annum = <u>R15 027 550.</u> (2005 unit cost.) *Cost of Outeniekwa = 105 x R113 653 per child per annum = <u>R11 933 565.</u>	103 ROAR/CDU beds x R260 per child per day x 365 days = <u>R9 774 700</u> per annum

ESTIMATED FINANCIAL IMPLICATIONS (Running costs)	LEVEL ONE FACILITIES	LEVEL TWO FACILITIES	LEVEL THREE FACILITIES	ROAR/CDU FACILITIES & 1 LEVEL 4
			*Cost of Clanwilliam = 43 x R88 213 per child per annum = <u>R3 793 159</u> *Cost of Vredelus = 20 x R113 653 per child per annum = <u>R2 273 000</u> *105 outsourced beds (based on average outsourced costs) x R226.62 x 365 = <u>R8 685 211</u> per annum	
TOTAL ESTIMATED RUNNING COSTS	R2 692 800	R10 228 770	R61 033 485	R9 774 700
FINAL TOTAL ESTIMATED RUNNING COSTS.	R83 019 955			Level 4: Dept. will enter into negotiations with Dept. Correctional Services on the establishment of this facility as a partnership. Potential cost = R7.6m

* Already Included in departmental budget for children's homes and need not be added to cost

Running Expenditure

CAPITAL EXPENDITURE				
ESTIMATED CAPITAL COSTS.	LEVEL ONE FACILITIES	LEVEL TWO FACILITIES	LEVEL 3 FACILITIES	ROAR/CDU
Boland. (Includes equipment costs)	4 houses x R500 000 per house = <u>R2m.</u>		Purchase 1 building sufficient to accommodate 60 Level 3 and <u>= R3m</u>	10 bed ROAR/CDU = →
Cape Town. (Includes equipment costs)	16 houses at R500 000 per house = <u>R8m.</u>	Upgrading of Vredelus to accommodate increased capacity – R800 000.		Upgrading of Lindelani for use as a ROAR/CDU for 50 children in separate wings. – <u>R800 000.</u>
Central Karoo. (Includes equipment costs)	3 x R500 000 per house = <u>R1.5m</u>		Purchase 1 building for 10 Level 3 beds <u>R1m</u>	7 bed ROAR/CDU →

CAPITAL EXPENDITURE				
ESTIMATED CAPITAL COSTS.	LEVEL ONE FACILITIES	LEVEL TWO FACILITIES	LEVEL 3 FACILITIES	ROAR/CDU
Eden. (Includes equipment costs)	4 houses x R500 000 per house = <u>R2m</u>		Upgrading of Outeniekwa. <u>R1.5m</u>	
Overberg. (Includes equipment costs)	3 houses x R500 000 per house = <u>R1.5m</u>		Purchase 1 building for 35 Level 3 beds & <u>R2m</u>	7 bed ROAR/CDU →
West Coast	4 houses x R500 000 = <u>R2m</u>			Purchase 1 building for 7 ROAR/CDU beds in Vredenburg – <u>R700 000</u>
TOTAL CAPITAL COST ESTIMATE	R16 000 000 *	R800 000	R7 500 000	R1 500 000
FINAL TOTAL CAPITAL COST ESTIMATE =	R25 000 000**			

* Actual need will be determined as part of the roll out since such facilities are already being provided. This should reduce the potential capital cost substantially.

** Potential capital cost to be phased in over a 5 year period.

RATIONALISATION OF STATE PLACES OF SAFETY.

- Retain Bonnytoun (Level 3) catering for 190 beneficiaries but gradually reduce capacity as rural services are commenced
- Retain Outeniekwa (Level 3), but increase capacity from 77 - 105. Manage a 15 bed ROAR & CDU in the same building.
- Close Cape Town facilities, Rosendal, Tenterden, Nomzamo and Lindelani.
- Retain Vredelus (Level 2), but increase capacity from 60 - 110.
- Convert Lindelani building into a 40 bed ROAR and a 15 bed CDU.
- Find suitable buildings in rural areas for new facilities. (Outsource)
- The placement of personnel will be linked to a Work Study investigation, (district offices and retained places of safety) and a Human Resources plan.
- Agreements must be reached with children's homes and n.g.o bodies to manage Level 1 facilities.



The End

